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## Federal Emergency Management Agency

Washington, D.C. 20472

EXERCISE MIGHTY DERRINGER

11DEC86 1700 hours EST

MEMORANDUM FOR: National Security Council  
Attn: Ron St. Martin

FROM: Director, FEMA

SUBJECT: Report on Montrev/Indianapolis Terrorist Situation (No. 3)

At 0700, 11DEC86, a nuclear detonation occurred in the City of Indianapolis with an estimated yield of one KT resulting in total devastation over a 20 square block area. Robert D. Orr, Governor of Indiana, requested that the President declare a major disaster for Indiana as a result of a nuclear device being detonated in Indianapolis, Marion County. The Vice President and the Director of FEMA are enroute to survey the damaged area. A large supplemental appropriation request to help pay for clean-up and rehabilitation of the affected areas has been sent to Congress for action. Teams have been deployed (EPA and DOE) to monitor and track contamination.

The FBI formally handed off lead Agency responsibility to FEMA to begin consequence management. It was also agreed that, in accordance with the FRERP, DOE would have the lead responsibility for technical management of the onsite radiological monitoring and contamination control. FEMA requested that DOE give FEMA formal notice when they hand the technical lead off to EPA at some future time mutually agreeable to DOE and EPA. Funding problems were discussed and the FEMA representatives described the one initiative being taken by FEMA to provide funding -- namely a combined supplemental budget request to Congress through OMB for all involved agencies.

The House of Representatives passed the supplemental appropriations bill of \$645 million at 3:00 p.m. on 11 DEC 86. The Senate will vote on the bill at 5:00p.m. Don Regan has informed FEMA Congressional Relations that the President will sign the measure at 6:00 p.m. 11 DEC 86.

FEMA has assumed the lead role in Public Affairs activities.

Onscene - coordinated with the Governor, within minutes of the detonation, and got him on the EBS advising people to stay in doors. There were several news briefings held throughout the day. One hour after detonation, there was a news briefing with the Governor. Another new briefing was held at 11:30 a.m. with the Governor and mayor. Indepth briefings were held throughout the day with physicists and other technical experts. An overall indepth news briefing summarizing what all the Federal agencies were doing was given by John LaBarre at 3:00 p.m.

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A draft statement for the President was prepared, coordinated, and transmitted to the NSC. The question of the need for a second JIC here in Washington was raised. It was determined that this should not be done because of the potential for the dispersion of conflicting information. However preparations were made to establish a Washington based JIC should the JIC at the site become inoperative.

Power for television and radio was cut off by the explosion. Approximately 1000 people were killed or injured by the blast. Our onscene response teams report that existing medical resources are adequate at least for now, and that existing food, water, and shelter resources are adequate for immediate requirements.

Resource Requirements - Indiana estimates that \$229 million will be required in addition to resources for clean up -- \$58 million is available.

Damage - one mile square area - fires in the area are being allowed to burn out of control because contamination over the area would be extremely hazardous or lethal to fire fighters - radiation precludes fire fighting. Death/Injury - 900 killed, 800 injured and cared for by public health, 200 injured cared for by State.

#### SUMMARY OF THE DEPARTMENTS AND AGENCIES ACTIVITIES

##### Department of Defense (DOD)

DOD has taken aerial photographs of the area which will be submitted later.

##### Department of Transportation (DOT)

DOT requested FEMA to initiate action to request a DOT supplemental budget of \$70 million to defray such cost as: charter and other transportation costs, long term decontamination of equipment and facilities, reconstruction, etc. FAA has instituted emergency air traffic control around Indianapolis, allowing only priority aircraft access and also providing briefings for incoming medical personnel. City buses are being used for medical personnel. Two coast guard helicopters are on scene to assess damage. DOT Headquarters has contacted FAA to request voluntary commercial aircraft. FAA is coordinating a staging area for MEDEVAC at airport. Contaminated transportation - 200 plus rail cars, several thousand vehicles - identified and grounded in decontamination areas. DOT/ICC identifying transportation fleet to handle shipments of portable water to the Indianapolis area. The Director of OET has been designated the DOT Crisis Coordinator.

##### Housing and Urban Development (HUD)

HUD is drafting legislation following Indianapolis detonation to facilitate housing reconstruction to include relocation expenses, equity reimbursement to homeowners and payments to financial institution holding mortgage on destroyed or damaged priorities.

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Department of Interior (DOI)

DOI aerial firefighting equipment is deployed under operational control of Indianapolis fire department. Firefighters resources can be released.

Department of Health and Human Services (DHHS)

HHS has provided engineers and sanitarians to the state relocation centers to support basic sanitation and facility needs. FDA/HHS can provide regional milk specialists to support the State PHS/DHHS is providing approximately 50 medical personnel (12 physicians, 12 nurses, 25 pharmacists), in 24 hours for basic emergency care. Burn Centers/hospitals are being identified for 800 burn visitation. FDA/DHHS is evaluating the status of the Eli Lilly Manufacturing facility experienced minimal structural damage.

Environmental Protection Agency (EPA)

EPA has six radiological survey teams in the field monitoring the situation. An additional 16 monitoring personnel have been called in to work. A laboratory in Montgomery has been put on alert to receive first samples for analysis. The Environmental Protection Ambient Monitoring System (ERAMS) network has been started on a national basis; presently collecting daily air, precipitation and milk samples for analysis at Montgomery. EPA has provided a drinking water specialists to support the State. EPA-DC is preparing criteria and recommendation for long term clean up of long half-life contamination.

National Communication Systems (NCS)

It was reported at 10:00 a.m., 11 DEC 86 that damage to telecommunications facilities of the telephone industry is heavy in the city. The major access tandem switch connecting Indy to the long distance network is destroyed. There is no access to telephone numbers in area code 317 served by Indiana Bell Central offices located in the city proper. Other damaged commercial facilities are central offices serving Carmel, Greenfield and Plainfield, Indiana. The full extent of possible damage is still not known. The major carriers are organizing and dispatching teams to further assess the situation and are applying management controls to unblock network traffic as rapidly as possible. A total of 22 other nearby Indiana cities are experiencing severely hampered, but still operating, telephone communications.

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